

Meeting Minutes North Hampton Planning Board Tuesday, April 7, 2015 at 6:30pm Town Hall, 231 Atlantic Avenue

These minutes were prepared as a reasonable summary of the essential content of this meeting, not as a transcription.

Members present: Shep Kroner, Chair; Dan Derby, Phil Wilson, Nancy Monaghan Josh Jeffrey and Jim Maggiore, Select Board Representative.

Members absent: Tim Harned

Alternates present: None

Others present: Jennifer Rowden, RPC Circuit Rider, and Wendy Chase, Recording Secretary

Chair Kroner called the meeting to order at 6:35pm.

I. Old Business

1. Case #15:03 – Applicant, Rollins Hill Development, LLC, PO Box 284, Stratham, NH 03885. Lot Line Adjustment Application. The Applicant proposes a lot line adjustment between Tax Map

& Lot numbers 015-019 and 015-024. The intent of the project is to adjust the lot lines to deed 015-024 (0.93 acres) to Tax Map 015 Lot 019. The subject properties, consisting of less than 1 acre, abut the proposed Rollins Hill Farm Subdivision, consisting of 106 acres in Stratham, NH. The lot line adjustment will not create a buildable lot in North Hampton. The Applicant requests the following waivers to the Subdivision Regulations: Section VIII.B.16 – Natural Features; Section VIII.B.18 – Utilities, size and location; Section VIII. B.20 – Stormwater Drainage Control Plan; Section VIII.B.25 – Test Pits, locations and results. Property Owners: Same as Applicant and Dieter Ebert, 12 Cedar Road, North Hampton, NH; Property location: Goss Road Rear, North Hampton, NH; M/L 015-019-000 and 015-024-000; Zoning District: R-2 Medium Density District. This Case is continued from the March 3, 2015 Meeting.

In attendance for this application:

Joe Coronati, Jones and Beach Engineering

Chair Kroner explained that the Planning Board was unable to take jurisdiction over the Rollins Farm Plan because an Abutter to the property was not properly noticed. Mr. Coronati said that the abutters list was updated and proper notice was given that abutter.

Mr. Coronati said that the lot line adjustment will be swapping of land between Rollins Farm

Development and Dieter Ebert. He understands that they will need to get a Variance to the non-

47 conforming provision Section 501.2.

- 48 Mr. Derby moved and Mr. Wilson seconded the motion to take jurisdiction of the lot line adjustment plan for Case #15:03.
- 50 The vote was unanimous in favor of the motion (6-0).

The Board addressed the requested waivers to Subdivision Regulations Section VIII.B.16 – Natural Features; Section VIII.B.18 – Utilities, size and location; Section VIII. B.20 – Stormwater Drainage Control Plan; Section VIII.B.25 – Test Pits, locations and results.

Mr. Wilson suggested the Board take action on the proposed waivers together because the lot line adjustment will not create any new buildable lots and the waivers cited are irrelevant to this application.

Chair Kroner opened the Public Hearing for the requested waivers at 6:45pm.

60 Chair Kroner closed the Public Hearing at 6:46pm without public comment.

- Mr. Derby moved and Mr. Wilson seconded the motion to grant the requested waivers to Section VIII.B.16, 18, 20 and 25.
- The vote was unanimous in favor of the motion (6-0).

 Chair Kroner explained Section 501.2 – non-conforming use; the lot line adjustment will add acreage to one lot that has no frontage making it more conforming but not completely conforming, and any change to a non-conforming use that does not make it conforming requires a variance to this provision.

Mr. Wilson moved and Ms. Monaghan seconded the motion to approve the application of Case #15:03 with the following conditions: (1) Recordable Mylar; (2) Certificate of Monumentation and (3) that the Planning Board receives verification that the Applicant receive a Variance to Article V, Section 501.2. The vote was unanimous in favor of the motion (6-0).

II. New Business

 1. Case #15:04 – Applicant, Greg Bauer, Principal Partner of Millie Bauer, LLC, 16 Woodknoll Drive, North Hampton, NH 03862. (1) Conditional Use Permit under Article IV, Section 418 – Inclusionary Housing; (2) Conditional Use Permit under Section 409.10 for fill in excess of 3,000 square-feet; (3) Site Plan Review. The Applicant proposes to renovate the existing multi-family building, maintaining all four dwelling units, as well as construction of a new building which will have a garage for business equipment and maintenance with one additional residential dwelling unit above. As part of this project, one residential dwelling unit shall be designated for Workforce Housing. Property Owner: Jarib Sanderson 2013 Revocable Trust, 33 Hobbs Road, North Hampton, NH (Greg Bauer, Millie Bauer, LLC has a valid Purchase and Sales agreement for the property); property location: 52 Lafayette Road, North Hampton, NH; M/L 008-024-000; Zoning District: I-B/R and R-1 Industrial Business Residential and Residential High Density Districts.

- In attendance for this application:
- 91 Greg Bauer, Applicant
- 92 John Chagnon, Ambit Engineering
- 93 Colin Dinsmore, Ambit Engineering, prepared the Drainage Analysis

Mr. Wilson said that the Hampton Airfield Application has problems that may prevent the Board from taking jurisdiction tonight so it may be best to hear that case first and dispose of it so that those present won't have to sit through the first case that may take a significant amount of time.

Chair Kroner ruled to proceed with the Agenda as presented.

Chair Kroner explained that Case #15:04 is a continuation of a design brought to the Board as a Preliminary Consultation at the February 17, 2015 Work Session; the Applicant also met with the Application Review Committee on March 25, 2015.

Chair Kroner explained that the original application and plans consisted of a Site Plan Review Application and Conditional Use Application under Section 409.10 for fill in excess of 3,000 square feet. The Applicant submitted a new application on April 2, 2015 for a Conditional Use Permit for a new single family dwelling designated as Workforce Housing. The Board also received the Town Engineer's report just this evening and have not a chance to review it. The Abutters and Members have not had a chance to digest the newly submitted plan so the Applicant should request a continuance to the next meeting.

Mr. Chagnon agreed that they should continue the case, but the Board may feel they can vote to take jurisdiction of the plan tonight.

The proposed project includes Construction of a 50' x 60' two story building which will have a garage for business equipment and maintenance with a residential unit above designated as Workforce housing; fill in excess of 3,000 square feet (impact area = 19,806 square feet) for construction of a new stormwater detention pond; renovation of an existing structure to convert one of the existing apartments to a two bedroom and designated as a Workforce Housing unit and associated appurtenances including gravel parking area and replacement of an existing septic tank; construction of a single family residence to be designated for Workforce Housing.

- The property is owned by Sanderson Trust, and the wetlands mapping was done by Gove Environmental Services. The property is partially in the R-1 zone and partially in the I-B/R zone; Workforce Housing is permitted in both zones.
- The back of the property fronts Sylvan Road. Mr. Chagnon submitted a copy of the 1959
 subdivision plan for Sylvan and Meadowfox.
 - There are wetlands on the north side of the property.
 - They propose to construct two stormwater detention ponds.
 - At the end of Sylvan Road is a drainage pipe, it is an eroded channel actually crossing over property owned by Eric Reardon and empties into the town wetland.
 - There will be a gravel parking lot for daytime employees and company vehicles.
 - The proposed detention pond will handle the building runoff and runoff from the paving and there will be no increase to peak runoff.
 - They propose to access the new home from Sylvan Road and propose a second stormwater detention pond to match the peak flows and slow down runoff so that it is treated and not full of sediment before going into the wetland.
 - They did a drainage analysis and there is a situation at the end of the 24-inch culvert under the driveway of Norma Brindamour's property, 23 Sylvan Road; a corner of the property will flood during a 50-year storm event. They would do the work on her property to mitigate it. Part of it is

- to propose a berm and curb on a portion of Sylvan Road to redirect the water that currently sheet flows onto the abutter's property.
 - They intend to design two advanced onsite solution septic systems; one for the house and one for the garage and apartment and design a plan for the existing apartments.

Chair Kroner asked if they intended on condominiumizing the new structures.

Mr. Chagnon said they intend on renting the new house to one of Mr. Bauer's employees, but may think about a condominium conversion to allow the residences to be sold individually sometime in the future.

Mr. Wilson pointed out that in order to be categorized as a room it has to have a closet and the proposed two bedroom unit in the existing apartments does not show a closet in one of the bedrooms. Mr. Chagnon agreed and will change the plan by adding a closet to that bedroom.

Ms. Rowden said that there has been a huge alteration to the existing application and she has not had a chance to review the amendments, so she can't recommend or not recommend that the Board take jurisdiction of the plan.

Ms. Monaghan questioned whether they could consider taking jurisdiction when the amended application was not properly noticed to the public.

The Board discussed the town's "fair share" regarding the Inclusionary Housing Ordinance. Section 418 – Inclusionary Housing Preface: This Inclusionary Housing Ordinance shall be in force and effect if and only if the Planning Board has found that the percentage of housing units in the Town of North Hampton's housing stock that meet legal and regulatory standards for classification as workforce housing does not equal or exceed the Town's "Fair Share" of workforce housing.

At least once per year, and no later than April 15th of each year, therefore, the Planning Board shall use the RPC's most up to date "Regional Housing Needs Assessment" and "Regional Fair Share Analysis, " along with any other information deemed relevant....

Ms. Rowden explained that the "Housing Needs Assessment" just came out and it indicates that the Town of North Hampton is meeting its "fair share" by 12 units, but the number is based on estimates and projection so there is a slight margin. She said it is up to the Board to determine whether the Town has achieved the "fair share" requirement and thus whether the Inclusionary Housing Ordinance is in effect.

Mr. Wilson said that the ARC recommended that since the application began before the data from the RPC was available they recommended that they found that the Inclusionary Housing Ordinance does apply to this Application.

Ms. Monaghan recalled that subsequent to the Governor Dale property Conservation Easement acquisition the Planning Board determined that the Town did exceed its "fair share" of Workforce Housing.

Ms. Rowden said that a "Housing Needs Assessment" was not done in 2014, but if it had been done it would have shown a deficiency in the number of Workforce Housing units.

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Mr. Wilson said that he personally would like to move forward with the plan.

Mr. Jeffrey said that Mr. Chagnon should add to the plan the data regarding how the water runoff will affect 200 square feet of the abutting property (Norma Brindamour) in a 100-year storm event. They estimate that they would see approximately 2-inch ponding of water in the area he pointed to on the plan Sheet C-6.

Chair Kroner said that the Board has to give the Applicant a declaration to whether they can proceed with a Workforce Housing plan or not.

The most recent information the Town has indicates that the Town is meeting its "fair share" and one-year ago information indicated that the Town did not meet its "fair share"; hence the Town was not at its "fair share" when the application was before them in a Preliminary Consultation phase. Mr. Derby pointed out that there is nothing binding to the Planning Board or the Applicant in a Preliminary Consultation phase.

Ms. Rowden said that the Board can allow a Workforce Housing application even if there is a 12-unit surplus. She said that "shutting off" the ordinance once the "fair share" number has been met has not been tested in the Courts via the state law.

Mr. Wilson moved and Mr. Jeffrey seconded the motion that the Board finds it is not satisfied and confident that the Town is meeting its "fair share" on the basis of the data available at this time and therefore determines that the Inclusionary Housing Ordinance is in effect.

Ms. Monaghan asked at what point the Board declares that the Town is over the required "fair share" number.

Ms. Rowden said the RPC does a housing need assessment every five years and the Town can always have a more advanced analysis done on an annual basis. The Town is meeting its "fair share" when 2.3% of the regional housing stock qualifies as Workforce Housing, which translates to 43% of North Hampton's dwelling units.

Ms. Monaghan suggested the Planning Board make a determination at the next Work Session meeting as to what a "good number" is to work with or change the status and leave the ordinance open all the time. Ms. Rowden will bring the data to the next Work Session.

Mr. Wilson commented that the Planning Board should establish its own criteria.

The vote was unanimous in favor of the motion (6-0).

It was a general consensus of the Applicant and Board Members to continue the case to the next meeting. The Board members agreed to hear from the Abutters present.

Mr. Jeffrey moved and Mr. Wilson seconded the motion to take jurisdiction of the plan for Case #2015:03 and deem it as complete.

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234 Mr. Derby said that the proposed house is a substantive change to the original plan that was noticed to the abutters.

Mr. Wilson made a friendly amendment to the motion to remove the words "and deems it as complete".

Mr. Jeffrey accepted the friendly amendment and Mr. Wilson seconded the change. The vote was unanimous in favor of the motion to amend the original amendment (6-0).

Chair Kroner opened the Public Hearing to anyone wishing to comment on the Application.

William Brindamour, representing his mother, Norma Brindamour, 23 Sylvan Road – said his mother has lived in her house for 50 years and has never had any flooding issues on her property. He is concerned that any flooding caused by the new driveway will damage her septic system located in the lower portion of the lot. He said fill will have to be brought in to construct the driveway and there are lady slipper plants, an endangered species in New Hampshire that will be disturbed in the area they intend to work in. He said it will be considerably more costly to come in anywhere other than Fern Road. He is concerned about a proposed workshop in such close proximity to his mother's house.

<u>Jonathan Howe, 17 Sylvan Road –</u> said that there are a lot of kids in the area that ride bikes and is concerned with safety. He is also concerned with the hours of operation during construction. The plans for the house have not been submitted so it is unknown if the new house will match the architecture of the surrounding houses in that area and commented that there is a big difference between "Workforce Housing" and a single family house. He suggested the property be divided.

Chair Kroner clarified that Workforce Housing is just a word and a lot of the homes on Sylvan and Meadowfox would qualify as Workforce Housing, it is the value that determines, not the type. He said that as they move forward the Applicant will be required to provide the Board with architectural renderings pursuant to the Site Plan Regulations.

<u>Alex Brown, 21 Sylvan Road</u> – said he is concerned with a new residence accessed through Sylvan Road will devalue his property.

<u>Lou Downey, 10 Sylvan Road</u> – said that she has lived on Sylvan Road almost 60 years and the water runoff down the street has always worked out well. She opined that there are too many things being proposed on the one lot. She said that she hoped that the Planning Board discussed the safety issues accessing the site off of Fern Road which is already a dangerous spot with the safety committee.

<u>Jarrod Patten, 1 Fern Road</u> – said that he is a direct abutter and welcomes the proposed development. He said there is a police presence at the current location non-stop and debris is dropped off at the site all hours of the night. He welcomes the plans Mr. Bauer has to "clean it up". He commented that there are two popular restaurants across the street from each other with traffic coming in and out and there have been no accidents. He referred to potential construction noise and said he constantly hears the "jake brakes" of large tractor trailers on I-95, which is in close proximity to his house. He said it is a "win, win" situation for himself and the Town.

280 <u>Stuart Spooner, 3 Woodknoll Drive</u> – said that Mr. Bauer lives on Woodknoll Drive next to him and has 281 the nicest property on the street. He said Mr. Bauer would do nothing but help a neighbor if they had an 282 issue.

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Mr. Chagnon said the Abutters have valid concerns and mentioned that the proposed garage will be 480-feet away from Norma Brindamour's house. He would like to stake it out and conduct a site walk of the property. He agreed that the letter sent to the Sylvan Road residents was mailed late, but it was a courtesy letter to let them know the driveway would be built off of Sylvan Road; they are not abutters to the property.

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The Board decided to conduct a site walk of the property on Thursday, April 16, 2015 at 3:00pm. They will meet at the site at 52 Lafayette Road and the site walk is open to the public.

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Mr. Chagnon said that it was discussed at the ARC meeting that the Workforce Housing documents to be drafted by a lawyer could be a "condition of approval".

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Mr. Chagnon mentioned that under Inclusionary Housing Ordinance the Planning Board sends notification to the Applicant. The Board will look into that provision.

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Ms. Monaghan moved and Mr. Maggiore seconded the motion to continue Case #15:04 to the May 5, 2015 Meeting.

The vote was unanimous in favor of the motion (6-0).

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Chair Kroner called for a 5 minutes recess.

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Ms. Rowden left the meeting.

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2. Case #15:05 – Applicant, Hampton TCB, LLC, 953 Islington Street, Suite 23D, Portsmouth, NH, 03801.

Site Plan Review Application. The Applicant proposes to make improvements to the Airfield including grading, paving and drainage structures to improve safety and utility of the Airport. Pavement will consist of 223,782 square feet, to pave a portion of the Airfield runway and taxiways. The Applicant has obtained an Alteration of Terrain Permit; permit #AoT-0759. Property owner: Same as Applicant; Property location: Hampton Airfield, Cedar Road, North Hampton, NH; M/L 003-061-000; Zoning district: I-B/R Industrial Business Residential District.

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In attendance for this application:

Todd Baker, Owner/Applicant

Denis Quintal, Engineer

Carol Norella Bureau of Aeronautics

Dana Truslow, Truslow Resource Consulting, LLC

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Mr. Baker explained that he purchased the Hampton Airfield in 2013. He referred to the Airfield Master Plan and Preservation Study done in 2008 by the NH DOT Bureau of Aeronautics. It is a plan to try and put the Airfield in the best possible situation to sustain itself for many years. It is a public use airport but they have to respond to the FAA, but the final jurisdictional body is the NH DOT Bureau of Aeronautics

and they have to work closely with them and get approval from them of any changes they make to the airport.

<u>Carol Niewola, PE, CM Bureau of Aeronautics</u> – said that they review the plan sets and the proposal substantially meets their requirements. They used a lot of the FAA requirements even though they didn't need to and they substantially met those. They meet the runway length, width and thickness in pavement. The approach surfaces for landing and take-off are clear of trees and meet the requirements.

Mr. Baker said they want the airfield the best it can be, and be safe. He is a pilot and the current airfield is a good place to take off in good weather conditions but bumpy landings and take offs in not so good weather conditions. The runway will be split into two distinct parts, a paved part and turf part. The taxi ways will also be paved. They worked closely with NH DOT and received an approved Alteration and Terrain Permit (AoT). They have existing wells that have always tested clean.

Mr. Quintal said that they addressed the concerns listed by Ms. Rowden. A copy of the Drainage Analysis was sent to the Town's Engineer, Steven Keach, KNA for review. Mr. Keach sent a review with a list of his concerns. Mr. Quintal addressed the review comments made by KNA.

Mr. Quintal said that the impervious coverage on the lot noted on the plan ends up being 23%, but the airport owns a vacant lot across the street dropping it down to 21%, just over the 20% requirement. He said overall water runoff on the site has been decreased.

Mr. Baker said that this is a feasible project; they thought that they only needed a paving permit from the Town but realized after meeting with the Building Inspector, that because the airfield is over the aquifer, they would need Planning Board approval. They would really like to begin paving by the end of May.

<u>Dana Truslow, Truslow Resource Consulting,</u> - went over the Hydrogeologic Study she submitted to the Board at the meeting. It will be kept on file as part of the official record. She said in the last four years there have been no contaminants in the water from the airfield. She said that there should be very little impact resulting from this development. They do complete water quality testing of the monitoring wells during the construction and when the project is done they monitor twice a year.

Mr. Jeffrey asked if there is an analysis done while paving is taking place. He said that there is 1,000 gallons of oil in the asphalt and is concerned about contamination during paving because the aquifer is right underneath. He is concerned about the possibility and ramifications of it raining while they are putting the asphalt down.

Mr. Quintal said they will pave in good weather and chemicals evaporate quickly.

Mr. Wilson asked if they notified the Town of Hampton because 80-feet of the airfield is located in the Town of Hampton and will need their approval also.

Mr. Baker said they will be going to the Hampton Planning Board in May.

Mr. Baker said there have been a declining number of activities in the last 10 years; fewer takeoffs and landings. There are not a lot of new pilots coming into the industry.

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373 Ms. Monaghan asked if they had business projections of takeoffs and landings in the future. 374 375 Mr. Baker said the Master plan conveys that there are 37,000 annual operations and with a forecast of 376 an additional 10% each year over 5 years, assuming that it is paved. 377 378 Ms. Niewola said that the Master Plan is optimistic and it is more like 1% or less. 379 380 Chair Kroner said that the biggest change at the Airfield is helicopters. 381 382 Mr. Quintal said that the trees won't be disturbed more than necessary. 383 384 Ms. Monaghan moved and Mr. Derby seconded the motion to accept jurisdiction of the plan for Case 385 #15:05. 386 The vote was unanimous in favor of the motion (6-0). 387 388 Chair Kroner opened the Public Hearing at 9:54pm. 389 390 Mike Hart, 20 Mill Road - said that he is the previous owner of the Airfield. He said that the takeoff 391 performance is a big deal and paving the runway will allow pilots to reach a higher altitude before they 392 reach Atlantic Avenue than they currently do. He said he sold the Airfield to someone who would 393 continue to maintain it as an airfield and to promote education and instruction for those who want to 394 learn how to fly. 395 396 Mr. Baker said that they will not be using deicing chemicals because salt is very bad for their planes. He 397 would like the Board to consider allowing them to begin preparing the site and start grading and asked if 398 it could be a condition of approval that they can begin grading but not paving until they receive all 399 approvals. 401 Pursuant to RSA 674:53.IV the Applicant has to have approval from both Towns before final approval.

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Chair Kroner closed the Public Hearing at 10:15pm.

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Mr. Wilson moved and Ms. Monaghan seconded the motion to approve the plan as presented with the condition that the North Hampton Planning Board receive documentation of approval from the Town of Hampton per RSA 674:53.IV.

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Mr. Baker asked if they could begin site work.

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Mr. Wilson said that the Planning Board cannot tell the Building Inspector what to do.

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The vote passed in favor of the motion (5 in favor, 0 opposed and 1 abstention). Mr. Derby abstained.

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Mr. Baker asked if they could receive approval from North Hampton and pave up to the town border and then go back to Hampton if they decide to pave the 80-feet in Hampton at a later date.

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Mr. Wilson said that the Board is bending over backwards for the Applicant and commented that lack of planning on the Applicant's part does not constitute an emergency on the Planning Board's part.

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421	Mr. Wilson moved and Ms. Monaghan seconded the motion to make the following resolution: that
422	the Planning Board advises the Building Inspector that he can use his discretion to permit the
423	beginning of site preparations for the plan prior to any action by the Hampton Planning Board.
424	The vote passed in favor of the motion (5 in favor, 0 opposed and 1 abstention). Mr. Maggiore
425	abstained.
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427	III. Other Business
428	 Any other business to come before the Board.
429	a. Phil Wilson – draft letter to the Municipal & County Government Committee
430	members regarding SB 146.
431	Mr. Wilson drafted a letter to the Municipal & County Government Committee regarding SB146 and
432	asked to have the Chair of the Planning sign it on behalf of the Board.
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434	Mr. Derby moved and Mr. Wilson seconded to authorize Chair Kroner to sign the letter on behalf or
435	the Planning Board.
436	The vote was unanimous in favor of the motion (6-0).
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438	The meeting adjourned at 10:55pm without objection.
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440	Respectfully submitted,
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442	Wendy V. Chase
443	Recording Secretary
444	Amount of April 24, 2015
445	Approved April 21, 2015